

ILLINOIS POLLUTION CONTROL BOARD
March 3, 1994

IN THE MATTER OF:)
)
AMENDMENTS TO THE RULES)
FOR CLEAN AIR ACT PERMIT) R93-24
APPEALS AND HEARINGS) (Rulemaking)
PURSUANT TO SPECIFIC RULES)
35 ILL. ADM. CODE PARTS)
105 AND 106.)

Proposed Rule. Final Order.

OPINION AND ORDER OF THE BOARD (by G. T. Girard):

On September 14, 1993, the Illinois Environmental Protection Agency (Agency) filed this proposal for rulemaking. The proposal is intended to address permit appeals under the Clean Air Act and procedures for review of emissions limitations for a proposed case-by-case maximum achievable control technology (MACT) determination pursuant to Section 112 of the Clean Air Act. The proposal represents one part of Illinois' submittal of a complete state implementation plan (SIP). Pursuant to Section 502(d) of the Clean Air Act, as amended in 1990, Illinois is to adopt and submit its permit program by November 15, 1993.

This proposal was filed pursuant to Section 28.5 of the Act and was accepted for hearing by the Board on September 23, 1993. (P.A. 87-1213, effective September 26, 1992; 415 ILCS 5/28.5.) Pursuant to the provisions of that section the Board is required to proceed within set time-frames toward the adoption of this regulation. The Board has no discretion to adjust these time-frames under any circumstances. Therefore, the Board also sent the proposal to first notice under the Illinois Administrative Procedure Act without commenting on the merits of the proposal on September 23, 1993.

Hearings on this proposal were held on November 8, 1993, and December 8, 1993. The comment period for this rulemaking closed on December 27, 1993. The Board received 5 comments during that period which are discussed in detail below.

On January 20, 1994, the Board proceeded to second notice with the proposal. The proposal was amended pursuant to comments at first notice. The proposal was submitted to the Joint Committee on Administrative Rules (JCAR) on January 21, 1994. On February 15, 1994, JCAR voted a certification of no objection to the proposal.

AGENCY PROPOSAL

The Board granted a motion filed with the proposal waiving certain filing requirements. Specifically, the Agency asked that

it be allowed to submit the original and five complete copies of the proposal and four partial copies of the proposal, rather than the original and nine complete copies to the Board. Further, the Agency asked that it not be required to supply the Attorney General or the Department of Energy and Natural Resources with a complete copy of the proposal. Lastly, the Agency asked that it not be required to submit documents which are readily available to the Board on which the Agency will rely at hearing.

The Agency states that it has identified certain inconsistencies between the Board's permit appeals regulations in Part 105 and requirements for a Clean Air Act permit. In addition, under the Clean Air Act permit program (CAAPP), the Agency is required to determine, on a case-by-case basis, the MACT for a source. Therefore, the Agency proposed an amendment to Part 106 of the Board's rules.

In Part 105, the Agency has included provisions which will allow any person who participated in the public comment process or the hearing before the Agency on a permit to appeal the Agency's determination on the permit. Also, under the CAAPP there is no default issuance of a CAAPP permit. An appeal of the Agency's action on a permit may be sought more than 35 days after the Agency's action if the appeal is based solely on grounds arising after the 35 days has expired.

The Agency has proposed amendments to Part 106 to address the procedures for Board hearings conducted pursuant to Section 39.5(15)(b) and (16) of the Act regarding the revocation and reopening of a CAAPP permit. Section 39.5(16)(a) sets forth the circumstances under which the Agency may determine to revoke or reissue a CAAPP permit. Prior to revoking or reissuing a permit the Agency must file a petition with the Board and serve a petition upon the respondent that states the grounds for revocation. The Board is required to conduct a hearing pursuant to 35 Ill. Adm. Code 103. The Agency has also proposed amendments to Part 106 to specify Board procedures when an owner or operator of a source files a petition to review an emission limitation for a proposed case-by-case MACT determination.

In support of the proposal the Agency presented the testimony of Mr. Christopher Romaine and Mr. Donald Sutton at the November 8, 1993, hearing. Mr. Romaine testified that the federal permit program will be a primary mechanism to apply the various air pollution control requirements established pursuant to the Clean Air Act to significant stationary sources. (Exh. 1 at 2.) The permits will identify all relevant requirements that apply to the various emission units at a source as well as establishing detailed provisions for testing, monitoring, recordkeeping and reporting. (Exh. 1 at 2.) The permits will be based on detailed applications describing activities and equipment, the current operations, and the range of operations at

a source. (Exh. 1 at 3.) Mr. Romaine also stated that a permit cannot be issued if USEPA finds the permit objectionable. (Exh. 1 at 3.)

Mr. Romaine also testified that under the CAAPP, an applicant that "submits a timely and complete application for a CAAPP permit is 'shielded' from enforcement for operation without a CAAPP permit until the Agency takes final action on the submitted application, i.e., issues or denies a permit." (Exh. 1 at 5.) Mr. Romaine stated that the "application shield is not automatically extended if a permit denial is appealed. Rather, an applicant can request a stay of the Agency's final action to deny a CAAPP permit from the Board in its permit appeal petition." (Exh. 1 at 5.) The Agency included in its proposal a provision requiring an applicant to specifically seek a stay of the effectiveness of the Agency's action when appealing a permit decision.

Mr. Romaine was asked at hearing if the Agency would agree to delete this subsection. Mr. Romaine indicated that the Agency would so agree. (Tr. 11/8/93 at 14.) The Agency, in response to a question from the hearing officer indicated that removal of the legislation was acceptable because the Agency believes the legislation speaks for itself and a stay is necessary during the Board review. (Tr. 11/8/93 at 33-34.)

DISCUSSION

Application shield.

The participants are in agreement with the Agency's proposal except on the issue involving the shield from enforcement and whether such a shield is in place, automatically, when a permit decision is appealed to the Board until the Board renders a decision. The testimony at the December 8, 1993, hearing by Ms. Beth Steinhour on behalf of the Illinois Environmental Regulatory Group (IERG) addressed this issue solely. Further, the comments filed by IERG (P.C. 6) and the American Automobile Manufacturers Association (P.C. 5) discussed exclusively this issue. However, with the Agency's agreement to delete Section 105.102(c)(7), all the commentators, including the Agency, have asked that the Board remain silent on this issue.

Ms. Steinhour specifically asked that the Board delete Section 105.102(c)(7). Ms. Steinhour indicated that while the Agency does not object to the deletion, IERG and the Agency do not concur on the reason for dropping the provision. (Tr. 12/8/94 at 5-6.) Ms. Steinhour testified that the Agency and IERG agree that once the Agency has issued or renewed a CAAPP permit the source is shielded from an enforcement action. (Tr. 12/8/93 at 6.) Thus, the issue of an enforcement shield arises

only in the case of a CAAPP permit denial. (Tr. 12/8/93 at 6-7.) Ms. Steinhour further stated:

IERG believes that both the application shield and the existing permit, in the case of a renewal, continue in full force and effect until such time as either the time for appeal has passed or the Board issues a final decision in case of an appeal. Furthermore, it is my understanding that the Illinois Administrative Procedure Act, the Illinois Environmental Protection Act, and cases construing the same, support IERG's position that the permitting process involving the Agency and the Board is an administrative continuum, which becomes complete only after the Board rules. (Tr. 12/8/93 at 8.)

Ms. Steinhour goes on to testify that IERG does not believe "it is either necessary, prudent or productive for the Board to address or decide this issue at this time". (Tr.12/8/93 at 8.) Ms. Steinhour urges that the "appropriate time to adjudicate this issue is if and when a CAAPP permit is denied by the Agency and if and when an enforcement action is brought against the source". (Tr. 12/8/93 at 11.)

IERG in its final comment states that it will not reiterate Ms. Steinhour's testimony. (P.C. 6 at 2.) IERG does state that it "urges the Board to delete proposed Section 105.102(c)(7) and to remain silent on the issue of the application shield, except to note that if a controversy exists, it will be resolved at a future appropriate time in an appropriate forum". (P.C. 6 at 2.)

The American Automobile Manufacturers Association (Association) submitted a comment on this issue. (P.C. 5.) The Association agrees with the IERG position that an enforcement shield is in place until the Board reaches its decision. (P.C. 5 at 5.) The Association cites to Section 10-65(b) of the Illinois Administrative Procedure Act as well as case law in support of its position.¹ The Association further argues that the Agency has misinterpreted federal regulations regarding the enforcement shield in that the federal regulations reference to "final agency action" includes full administrative review. According to the Association, full administrative review, in Illinois, includes Board review of Agency decisions. (P. C. 5 at 9.) The Association ends its comment by asking that "should the Board decide not to remain silent" the Board adopt a rule or issue a

¹ The Association cites to Borg-Warner Corporation v. Mauzy, 100 Ill. App. 3d 862, 426 N.E.2d 415 (3rd Dist. 1981) and Wells Manufacturing Company v. IEPA, 195 Ill. App. 5931, 552 N.E.2d 1074 (1st Dist. 1990).

finding that the effectiveness of an Agency denial is automatically stayed pending Board review. (P.C. 5 at 12.)

The Agency in its final comment points out that Section 39.5(5)(h) of the Act provides that an applicant is "shielded" from an enforcement action for failing to have a CAAPP permit until the Agency takes final action. (P.C. 4 at 3.) However, the Agency maintains that the shield does not extend into the permit appeal process. (P.C. 4 at 4.) The Agency argues that the Agency's position is consistent with federal requirements. (P.C. 4 at 4.) The Agency also agrees that the "appropriate time to decide this issue is when a CAAPP permit is denied by the Agency and the source appeals the denial." (P.C. 4 at 5.)

The Board in reviewing the extensive comments on this issue is convinced that the issue of an "application shield" and its effectiveness is significant. The Board is also convinced, however, that this is not the appropriate forum in which to decide the issue. Although the issue may be raised in the future, at this point the parties are in agreement that the controversial section should be deleted. By deleting Section 105.102(c)(7), the issue of the "application shield" is not ripe for decision in this rulemaking. Therefore, the Board will not comment on the reasoning put forth by the participants for removing Section 105.102(c)(7) at this time. The Board will simply delete the subsection from the proposal.

Other issues.

The Agency, in response to questions from the Board, agreed to amend Section 106.916. The Board had asked the Agency about possible timing problems with filings if Section 106.916 were adopted as the Agency proposed. The Agency agreed with the Board's interpretation and suggested amending Section 106.916 to make clear that the Agency will serve the Board with any objections filed by USEPA as well as giving additional time to act if the USEPA does not object. (P.C. 4 at 1-2.) The Board notes that no objections were raised to the Agency's amended language and the amended language alleviates the concerns originally raised by the Board. Therefore, Section 106.916 will be amended to read:

- a) If USEPA does not object to the proposed determination within 90 days of receipt, THE BOARD SHALL, WITHIN 7 DAYS OF RECEIPT OF USEPA'S FINAL APPROVAL or within 721 days after expiration of the 90-day period, whichever is earlier, ENTER THE INTERIM ORDER AS A FINAL ORDER. THE FINAL ORDER MAY BE APPEALED AS PROVIDED BY TITLE XI OF the ACT. THE AGENCY SHALL TAKE FINAL ACTION IN ACCORDANCE WITH THE BOARD'S FINAL ORDER. (Section

39.5(16)(c)(i) of the Act as amended by P.A. 88-464, effective August 20, 1993.)

- b) 1) If USEPA objects to the proposed determination within 90 days of receipt, THE AGENCY SHALL SUBMIT USEPA'S OBJECTION AND THE AGENCY'S COMMENTS AND RECOMMENDATION ON THE OBJECTION TO THE BOARD AND permittee upon receipt of the objection. Within 15 days of receipt of USEPA's objection, the Agency shall submit THE AGENCY'S COMMENTS AND RECOMMENDATION ON THE OBJECTION TO THE BOARD AND PERMITTEE. (Section 39.5(16)(c)(i) of the Act as amended by P.A. 88-464, effective August 20, 1993.)

The Board also received a comment from the City of Chicago (P.C. 3) which generally supports the proposal. The Board has made the changes requested by the Secretary of State's Administrative Code Unit (P.C. 2) as well as nonsubstantive changes requested by JCAR.

CONCLUSION

At second notice, the Board found that the Agency's proposal was supported by the record and therefore, with the changes discussed above, the Board sent the proposal to second notice. The Board now finds that the proposal as amended is sufficient to adopt the rule. Therefore, the Board adopts this rule and directs that the rule be filed with the Secretary of State Administrative Code Unit as final.

ORDER

The Board directs the Clerk to cause the filing of the following proposal for Final Notice with the Secretary of State Administrative Code Unit and to cause publication in the Illinois Register:

TITLE 35: ENVIRONMENTAL PROTECTION
 SUBTITLE A: GENERAL PROVISIONS
 CHAPTER I: POLLUTION CONTROL BOARD

PART 105
 PERMITS

Section
 105.101 Setting Standards
 105.102 Permit Appeals
 105.103 Permit Review
 105.104 Cost of Review

Appendix: Old Rule Numbers Referenced

AUTHORITY: Authorized by Section 26 of the Environmental Protection Act (Ill. Rev. Stat. ~~1979~~1991, ch. 111½, par. 1026) [415 ILCS 5/26] and implementing Sections 5, 39, 39.5, 40, and 40.1 and 40.2 of the Illinois Environmental Protection Act (Ill. Rev. Stat. ~~1979~~1991, ch. 111½, pars. 1005, 1039, 1040, and 1040.1, and 1040.2) ~~as amended by P.A. 82-682, (P.A. 87-1213, effective September 26, 1992, and P.A. 88-464, effective August 20, 1993)~~ [415 ILCS 5/5, 39, 39.5, 40, 40.1 and 40.2].

SOURCE: Filed with Secretary of State January 1, 1978; amended 4 Ill. Reg. 52, page 41, effective December 11, 1980; codified 6 Ill. Reg. 8357; amended in R93-24 at ___ Ill. Reg. _____, effective _____.

NOTE: Capitalization denotes statutory language.

Section 105.102 Permit Appeals

- a) Permit Appeals ~~Other~~ than NPDES (National Pollutant Discharge Elimination System) and CAAPP (Clean Air Act Permit Program) ~~Permit Appeals~~:
- 1) If the Agency denies the permit, it shall advise the permit applicant in writing in accordance with the requirements of Section 39(a) of the Environmental Protection Act (Act).
 - 2) In the case of a denial of a permit or issuance by the Agency of a permit with one or more conditions or limitations to which an applicant objects, an applicant who seeks to appeal the Agency decision shall file a petition for a hearing before the Board within 35 days of the date of mailing of the Agency's final decision. The petition shall include:
 - A) Citation of the particular standards under which a permit is sought;
 - B) A complete and precise description of the facility, equipment, vehicle, vessel, or aircraft for which a permit is sought, including its location;
 - C) A complete description of contaminant emissions and of proposed methods for their control; and
 - D) Such other materials as may be necessary to demonstrate that the activity for which the

permit is sought will not cause a violation of the Act or the regulations.

- 3) The method of filing service shall be in accordance with Sections 103.122 and 103.123.
 - 4) The Agency shall appear as respondent in the hearing and shall, within 14 days, upon notice of the petition, file with the Board the entire Agency record of the permit application, including:
 - A) The application;
 - B) Correspondence with the applicant, and
 - C) The denial.
 - 5) The Clerk shall give notice of the petition and hearing in accordance with Part 103.
 - 6) The proceedings shall be in accordance with the rules set forth in Part 103.
- b) NPDES Permit Appeals:
- 1) If the Agency denies an NPDES Permit, it shall advise the permit applicant in writing in accordance with the requirements of Section 39(a) of the Act.
 - 2) In the case of the denial of an NPDES Permit or the issuance by the Agency of an NPDES Permit with one or more conditions or limitations to which the applicant objects, the applicant may contest the decision of the Agency by filing with the Clerk of the Board a petition for review of the Agency's action in accordance with this Section.
 - 3) Any person other than the applicant who has been a party to or participant at an Agency hearing with respect to the issuance or denial of an NPDES Permit by the Agency, or any person who requested such a hearing in accordance with applicable rules, may contest the final decision of the Agency by filing with the Clerk a petition for review of the Agency's action.
 - 4) The petition shall be filed and notice issued within 30 days from the date the Agency's final decision has been mailed to the applicant and all other persons who have right of appeal. The

method of filing and service shall be in accordance with Sections 103.122 and 103.123.

- 5) The Agency shall appear as respondent and shall file an answer consisting of the hearing file of any hearing which may have been held before the Agency, including any exhibits, and the following documents: NPDES Permit application, NPDES Permit denial or issuance letter, and all correspondence with the applicant concerning the application
- 6) All parties other than the petitioner who were parties to or participants at any Agency hearing shall be made respondents.
- 7) The petition shall contain a statement of the decision or part thereof to be reviewed. The Board upon motion of any respondent shall, or upon its own motion may, require of the petitioner a specification of the errors upon which the petitioner relies in his petition.
- 8) The hearings before the Board shall extend to all questions of law and fact presented by the entire record. The Agency's findings and conclusions on questions of fact shall be prima facie true and correct. If the Agency's conclusions of fact are disputed by the party or if issues of fact are raised in the review proceeding, the Board may make its own determination of fact based on the record. If any party desires to introduce evidence before the Board with respect to any disputed issue of fact, the Board shall conduct a de novo hearing and receive evidence with respect to such issue of fact.
- 9) This proceeding shall be in accordance with Part 103.
- 10) The order of the Board entered pursuant to hearing may affirm or reverse the decision of the Agency, in whole or in part, may remand the proceeding to the Agency for the taking of further evidence, or may direct the issuance of the permit in such form as it deems just, based upon the law and the evidence.

c) CAAPP Permit Appeals:

- 1) The definitions of 35 Ill. Adm. Code 101.101 and Section 39.5 of the Environmental Protection Act (P.A. 87-1213, effective September 26, 1992) [415

ILCS 5/39.5] ("Act") shall apply to this subsection.

- 2) If the Agency denies a CAAPP permit, permit modification or permit renewal, it shall provide to USEPA, the permit applicant and, upon request, affected states, any person who participated in the public comment process and any other person who could obtain judicial review under Sections 40.2 and 41 of the Act a copy of each notification of denial pertaining to the permit applicant.
- 3) In the case of a denial of a CAAPP permit, including a permit revision or permit renewal, or a determination of incompleteness by the Agency regarding a submitted CAAPP application, or the issuance by the Agency of a CAAPP permit with one or more conditions or limitations, or the failure of the Agency to act on an application for a CAAPP permit, permit renewal, administrative permit amendment or significant permit modification within the time frames specified in Section 39.5(5)(j) or (13) of the Act, as applicable, or the failure of the Agency to take final action within 90 days after receipt of an application requesting minor permit modification procedures (or 180 days for modifications subject to group processing requirements) pursuant to Section 39.5(14) of the Act, to which the applicant, any person who participated in the public comment process pursuant to Section 39.5(8) of the Act, or any other person who could obtain judicial review pursuant to Section 41(a) of the Act objects, such persons may contest the decision of the Agency by filing with the Clerk of the Board a petition for review of the Agency's action in accordance with this Section.
- 4) For purposes of this subsection, a person who participated in the public comment process is someone who, during the public comment period, either commented on the draft permit, submitted written comments or requested notice of the final action on a specific permit application.
- 5) The petition filed pursuant to subsection (c)(3) above shall be filed within 35 days after the Agency's final permit action. Notwithstanding the above, if the petition is based solely on grounds arising after the 35-day period expires, the petition may be filed within 35 days after the new grounds for review arise. If the applicant is

challenging the Agency's failure to timely take final action pursuant to Section 39.5 of the Act, the petition shall be filed before the Agency takes such final action. Under no circumstances, however, may a petition challenging the final permit action on a Phase II acid rain permit be filed more than 90 days subsequent to such final permit action.

- 6) The petition shall include:
 - A) A concise description of the CAAPP source for which the permit is sought;
 - B) A statement of the Agency's decision or part thereof to be reviewed;
 - C) A justification as to why the Agency's decision or part thereof was in error; and
 - D) Such other materials upon which the petitioner relies in its petition.
- 7) The Agency shall appear as respondent at the hearing and shall file, within 30 days after service of the petition, an answer consisting of the entire Agency record of the CAAPP application including the CAAPP permit application, the hearing record, the CAAPP permit denial or issuance letter and correspondence with the applicant concerning the CAAPP permit application.
- 8) The Clerk shall give notice of the petition and hearing in accordance with Part 103.
- 9) The proceeding shall be conducted in accordance with Part 103.
- 10) THE AGENCY SHALL NOTIFY USEPA, IN WRITING, OF ANY PETITION BROUGHT UNDER THIS SUBSECTION INVOLVING A PROVISION OR DENIAL OF A PHASE II ACID RAIN PERMIT WITHIN 30 DAYS AFTER THE FILING OF THE PETITION. USEPA MAY INTERVENE AS A MATTER OF RIGHT IN ANY SUCH HEARING. THE AGENCY SHALL NOTIFY USEPA, IN WRITING, OF ANY DETERMINATION OR ORDER IN A HEARING BROUGHT UNDER THIS SUBSECTION THAT INTERPRETS, VOIDS, OR OTHERWISE RELATES TO ANY PORTION OF A PHASE II ACID RAIN PERMIT. (Section 40.2(e) of the Act as amended by P.A. 88-464, effective August 20, 1993.)

(Source: Amended at ___ Ill. Reg. _____, effective
_____)

TITLE 35: ENVIRONMENTAL PROTECTION
SUBTITLE A: GENERAL PROVISIONS
CHAPTER I: POLLUTION CONTROL BOARD

PART 106
HEARINGS PURSUANT TO SPECIFIC RULES

SUBPART A: HEATED EFFLUENT DEMONSTRATIONS

Section
106.101 Petition
106.102 Requirements for Petition
106.103 Parties
106.104 Recommendation
106.105 Notice and Hearing
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SUBPART B: ARTIFICIAL COOLING LAKE
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Section
106.201 Petition
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SUBPART C: SULFUR DIOXIDE DEMONSTRATIONS

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SUBPART D: RCRA ADJUSTED STANDARD
PROCEDURES

Section
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106.402 Notice of Petition (Repealed)
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106.404 Response (Repealed)
106.405 Public Comment (Repealed)
106.406 Public Hearings (Repealed)
106.407 Decision (Repealed)
106.408 Appeal (Repealed)

106.410 Scope of Applicability
 106.411 Joint or Single Petition
 106.412 Request to Agency to Join as Co-Petitioner
 106.413 Contents of Petition
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SUBPART E: AIR ADJUSTED STANDARD PROCEDURES

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 106.602 Contents of Petition
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 106.604 Notice and Conduct of Hearing
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SUBPART G: ADJUSTED STANDARDS

Section
 106.701 Applicability
 106.702 Definitions
 106.703 Joint or Single Petition
 106.704 Request to Agency to Join As Co-Petitioner
 106.705 Petition Contents
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 106.707 Federal Procedural Requirements
 106.708 Incorporated Material
 106.709 Motions
 106.710 Service of Filings
 106.711 Petition Notice
 106.712 Proof of Petition Notice
 106.713 Request for Public Hearing
 106.714 Agency Response
 106.715 Amended Petition and Amended Response
 106.801 Hearing Scheduled
 106.802 Hearing Notice
 106.803 Pre-hearing Submission of Testimony and Exhibits
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106.806	Order of Hearing
106.807	Post-hearing Comments
106.808	Burden of Proof
106.901	Board Deliberations
106.902	Dismissal of Petition
106.903	Board Decision
106.904	Opinion and Order
106.905	Appeal of Board Decisions
106.906	Publication of Adjusted Standards
106.907	Effect of Filing a Petition

SUBPART H: REVOCATION AND REOPENING OF CLEAN AIR ACT PERMIT
PROGRAM (CAAPP) PERMITS

<u>Section</u>	
<u>106.910</u>	<u>Applicability</u>
<u>106.911</u>	<u>Definitions</u>
<u>106.912</u>	<u>Petition</u>
<u>106.913</u>	<u>Response and Reply</u>
<u>106.914</u>	<u>Notice and Hearing</u>
<u>106.915</u>	<u>Opinion and Order</u>
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SUBPART I: MAXIMUM ACHIEVABLE CONTROL TECHNOLOGY DETERMINATIONS

<u>Section</u>	
<u>106.920</u>	<u>Applicability</u>
<u>106.921</u>	<u>Definitions</u>
<u>106.922</u>	<u>Petition</u>
<u>106.923</u>	<u>Response and Reply</u>
<u>106.924</u>	<u>Notice and Hearing</u>
<u>106.925</u>	<u>Opinion and Order</u>

Appendix A: Old Rule Numbers Referenced

AUTHORITY: Implementing Sections 5, 14.2(c), 22.4, 27, 28, and 28.1, 28.5 and 39.5 and authorized by Sections 26 and 39.5 of the Environmental Protection Act (Ill. Rev. Stat. ~~1987~~1991, ch. 111½, pars. 1005, 1014.2(c), 1022.4, 1027, 1028, 1028.1, 1028.5, 1039.5 and 1026) (P.A. 87-1213, effective September 26, 1992, and P.A. 88-464, effective August 28, 1993) [415 ILCS 5/5, 14.2(c), 22.4, 27, 28, 28.1, 28.5, 39.5 and 26].

SOURCE: Filed with Secretary of State January 1, 1978; amended at 4 Ill. Reg. 2, page 186, effective December 27, 1979; codified at 6 Ill. Reg. 8357; amended in R85-22 at 10 Ill. Reg. 992, effective February 2, 1986; amended in R86-46 at 11 Ill. Reg. 13457, effective August 4, 1987; amended in R82-1 at 12 Ill. Reg. 12484, effective July 13, 1988; amended in R88-10 at 12 Ill. Reg. 12817, effective July 21, 1988; amended in R88-5(A) at 13 Ill. Reg. 12094, effective July 10, 1989; amended in R88-5(B) at 14

Ill. Reg. 9442, effective June 5, 1990; amended in R93-____ at ____
 Ill. Reg. _____, effective _____.

NOTE: Capitalization denotes statutory language.

SUBPART H: REVOCATION AND REOPENING OF CLEAN AIR ACT PERMIT
 PROGRAM (CAAPP) PERMITS

Section 106.910 Applicability

The provisions of this Subpart shall apply to:

- a) Any revocation proceeding initiated by the Agency when it determines that there are grounds to revoke and reissue a CAAPP permit for cause, pursuant to Section 39.5(15)(b) of the Environmental Protection Act (P.A. 87-1213, effective September 26, 1992) [415 ILCS 5/39.5(15)(b)] ("Act"); and
- b) Any reopening proceeding initiated by USEPA when USEPA determines that there are grounds to terminate or revoke and reissue a CAAPP permit for cause, pursuant to Section 39.5(16) of the Act.

(Source: Added at __ Ill. Reg. _____, effective
 _____)

Section 106.911 Definitions

The definitions of 35 Ill. Adm. Code 101.101 and Section 39.5 of the Act shall apply to this Subpart.

(Source: Added at __ Ill. Reg. _____, effective
 _____)

Section 106.912 Petition

- a) Agency Revocation Proceeding
 - 1) A revocation proceeding shall be commenced by the Agency by its serving a petition for revocation upon the respondent and filing 10 copies with the Clerk of the Board.
 - 2) The petition shall include the permit record and the grounds for the revocation of the CAAPP permit.
- b) USEPA Reopening Proceeding
 - 1) If the Agency receives from USEPA a notice to terminate or revoke and reissue a CAAPP permit for

cause, the Agency shall, within 30 days after receipt of USEPA's notice, serve a petition upon the respondent and file 10 copies with the Clerk of the Board.

- 2) The petition shall include USEPA's objection, the permit record, the Agency's proposed determination and the justification for the proposed determination.

(Source: Added at __ Ill. Reg. _____, effective _____)

Section 106.913 Response and Reply

- a) The respondent may file a response to the Agency's petition within 21 days after service of the petition.
- b) The Agency may file a reply within 21 days after filing of any response.

(Source: Added at __ Ill. Reg. _____, effective _____)

Section 106.914 Notice and Hearing

- a) The Clerk shall give notice of the petition and hearing in accordance with Part 103. The proceeding shall be conducted in accordance with Part 103.
- b) In a hearing, the burden of proof shall be on the Agency.

(Source: Added at __ Ill. Reg. _____, effective _____)

Section 106.915 Opinion and Order

- a) Agency Revocation Proceeding
 - 1) The Board shall issue a written opinion and order within 120 days after the filing of the petition that sets forth the Board's decision and supporting rationale.
 - 2) If the Board determines that the permit should be revoked and reissued, its final order shall direct the Agency to revoke and reissue the CAAPP permit consistent with Section 39.5 of the Act.
- b) USEPA Reopening Proceeding

- 1) AFTER DUE CONSIDERATION OF THE WRITTEN AND ORAL STATEMENTS, THE TESTIMONY AND ARGUMENTS THAT SHALL BE SUBMITTED AT HEARING, THE BOARD SHALL ISSUE AND ENTER AN INTERIM ORDER FOR THE PROPOSED DETERMINATION within 120 days after the filing of the petition, WHICH SHALL SET FORTH ALL CHANGES, IF ANY, REQUIRED IN THE AGENCY'S PROPOSED DETERMINATION. THE INTERIM ORDER SHALL COMPLY WITH THE REQUIREMENTS FOR FINAL ORDERS AS SET FORTH IN SECTION 33 OF THE ACT. ISSUANCE OF AN INTERIM ORDER BY THE BOARD UNDER THIS subsection (b), HOWEVER, SHALL NOT AFFECT THE PERMIT STATUS AND DOES NOT CONSTITUTE A FINAL ACTION FOR PURPOSES OF THE ACT OR THE ADMINISTRATIVE REVIEW LAW. (Section 39.5(16)(b)(ii) of the Act; see P.A. 88-464, effective August 20, 1993.)

- 2) THE BOARD SHALL CAUSE A COPY OF ITS INTERIM ORDER TO BE SERVED UPON ALL PARTIES TO THE PROCEEDING AS WELL AS UPON USEPA. THE AGENCY SHALL SUBMIT THE PROPOSED DETERMINATION TO USEPA IN ACCORDANCE WITH THE BOARD'S INTERIM ORDER WITHIN 180 DAYS AFTER RECEIPT OF THE NOTIFICATION FROM USEPA. (Section 39.5(16)(b)(iii) of the Act; see P.A. 88-464, effective August 20, 1993.)

(Source: Added at ___ Ill. Reg. _____, effective _____)

Section 106.916 USEPA Review of Proposed Determination

- a) If USEPA does not object to the proposed determination within 90 days after receipt, THE BOARD SHALL, WITHIN 7 DAYS AFTER RECEIPT OF USEPA'S FINAL APPROVAL or within 21 days after expiration of the 90-day period, whichever is earlier, ENTER THE INTERIM ORDER AS A FINAL ORDER. THE FINAL ORDER MAY BE APPEALED AS PROVIDED BY TITLE XI OF THE ACT. THE AGENCY SHALL TAKE FINAL ACTION IN ACCORDANCE WITH THE BOARD'S FINAL ORDER. (Section 39.5(16)(c)(i) of the Act; see P.A. 88-464, effective August 20, 1993.)

- b) USEPA objection
 - 1) If USEPA objects to the proposed determination within 90 days after receipt, THE AGENCY SHALL SUBMIT USEPA'S OBJECTION AND THE AGENCY'S COMMENTS AND RECOMMENDATION ON THE OBJECTION TO THE BOARD and permittee upon receipt of the objection. Within 15 days after receipt of USEPA's objection,

the Agency shall submit THE AGENCY'S COMMENTS AND RECOMMENDATION ON THE OBJECTION TO THE BOARD AND PERMITTEE. (Section 39.5(16)(c)(ii) of the Act; see P.A. 88-464, effective August 20, 1993.)

- 2) THE BOARD SHALL REVIEW ITS INTERIM ORDER IN RESPONSE TO USEPA'S OBJECTION AND THE AGENCY'S COMMENTS AND RECOMMENDATION AND ISSUE A FINAL ORDER IN ACCORDANCE WITH SECTIONS 32 AND 33 OF THE ACT within 60 days after receipt of the Agency's comments and recommendation ON USEPA's objection. THE AGENCY SHALL, WITHIN 90 DAYS AFTER RECEIPT OF SUCH OBJECTION, RESPOND TO USEPA'S OBJECTION IN ACCORDANCE WITH THE BOARD'S FINAL ORDER. (Section 39.5(16)(c)(ii) of the Act; see P.A. 88-464, effective August 20, 1993.)

(Source: Added at ___ Ill. Reg. _____, effective _____)

SUBPART I: MAXIMUM ACHIEVABLE CONTROL TECHNOLOGY DETERMINATIONS

Section 106.920 Applicability

The provisions of this Subpart shall apply to any proceeding initiated by an owner or operator of a CAAPP source pursuant to Section 39.5(19)(a) or (e) of the Environmental Protection Act (P.A. 87-1213, effective September 26, 1992) [415 ILCS 5/39.5(19)(a) and (e)] ("Act") when the Agency has refused to include the emission limitation for a case-by-case maximum achievable control technology ("MACT") determination proposed by the owner or operator of the CAAPP source in the source's CAAPP application.

(Source: Added at ___ Ill. Reg. _____, effective _____)

Section 106.921 Definitions

The definitions of 35 Ill. Adm. Code 101.101 and Section 39.5 of the Act shall apply to this Subpart.

(Source: Added at ___ Ill. Reg. _____, effective _____)

Section 106.922 Petition

- a) A proceeding brought under this Subpart shall be commenced by the owner or operator of a CAAPP source by serving a petition upon the Agency and filing 10 copies with the Clerk of the Board.

- b) A petition filed pursuant to Sections 39.5(19)(a) and (e) of the Act shall include a detailed description of and justification for the emission limitation that is being proposed for the source and an explanation of how such emission limitation provides for the level of control required under Section 112 of the Clean Air Act (42 U.S.C. 7412).
- c) A petition filed pursuant to Section 39.5(19)(a) of the Act shall also request that the Board establish whether the emission limitation proposed by the owner or operator of the CAAPP source provides for the emission limitation equivalent to the emission limitation that would apply to the source if USEPA had promulgated the applicable emission standard pursuant to Section 112(d) of the Clean Air Act (42 U.S.C. 7412(d)) in a timely manner.

(Source: Added at ___ Ill. Reg. _____, effective _____)

Section 106.923 Response and Reply

- a) The Agency may file a response to the petition of the owner or operator within 21 days after service of the petition.
- b) The owner or operator may file a reply within 21 days after the filing of any response.

(Source: Added at ___ Ill. Reg. _____, effective _____)

Section 106.924 Notice and Hearing

- a) The Clerk of the Board shall give notice of the petition and any hearing in accordance with Part 103. The proceeding shall be conducted in accordance with Part 103.
- b) The burden of proof in such proceedings shall be on the petitioner.

(Source: Added at ___ Ill. Reg. _____, effective _____)

Section 106.925 Opinion and Order

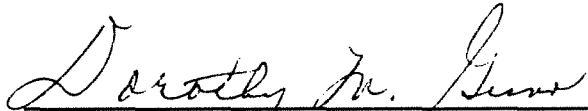
- a) The Board shall issue a written opinion and order within 120 days after the filing of the petition that sets forth the Board's decision and supporting rationale.

b) The Board shall determine whether the emission limitation proposed by the owner or operator of the CAAPP source or an alternative emission limitation proposed by the Agency provides for the level of control required under Section 112 of the Clean Air Act (42 U.S.C. 7412), or shall otherwise establish an appropriate emission limitation pursuant to Section 112 of the Clean Air Act.

(Source: Added at ___ Ill. Reg. _____, effective _____)

IT IS SO ORDERED.

I, Dorothy M. Gunn, Clerk of the Illinois Pollution Control Board, do hereby certify that the above opinion and order was adopted on the 3rd day of March, 1994, by a vote of 6-0.



Dorothy M. Gunn, Clerk
Illinois Pollution Control Board